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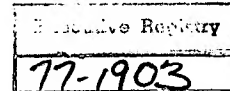


# The Center for Strategic and International Studies

Georgetown University / 1800 K Street / Washington DC 20006 / Telephone 202/833-8595

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July 18, 1977

*O/DCI/alpha.*

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## ADMINISTRATION:

Honorable Stansfield Turner,  
Admiral, U.S. Navy  
Director, Central Intelligence Agency  
Washington, D.C. 20505

Dear Stan:

The battle over strategic intelligence structure and functions seems to be at peak intensity. You are certainly making waves, as befits a sailor, and I hope you are making progress!

I wish I had an opportunity to counsel with you and your staff with a view to supporting from outside of government the legitimate goals of coordinated central intelligence. I have consulted your staff several times in the past month to see if you ever have any time for sympathetic old hands, so far with no response. Hence I am writing to say that if you can think of any way in which I can be helpful to the intelligence community, please let me know.

Cordially,

*Ray*

Ray S. Cline  
Executive Director of Studies

(EXECUTIVE REGISTRY FILE)

*O/DCI/alpha*

OFFICE OF THE SUPERINTENDENT  
UNITED STATES NAVAL ACADEMY  
ANNAPOLIS, MARYLAND 21402

77-7-51  
Executive Registry

77-4024/1

22 July 1977

*0/DCI  
Alpha  
15*

Dear Stan,

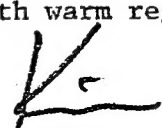
Our staffs have blocked out the evening of September 28th for your Forrestal Lecture. You are scheduled to begin talking at 7:30 p.m. and should be completed by 8:30 p.m. Our normal format provides about 20-30 minutes for your address, followed by about 20 minutes of questions from the floor. We will, of course, make any adjustments you desire.

Betty Ann and I would also like to host a small dinner party for you and Pat, either just before or just after the lecture. The choice will depend on the demands of your schedule. You might also prefer to remain overnight as our guests, and depart by helo early the next morning. We would be honored to have you both in our home, and it would give me a chance to tell you how we're doing at USNA.

I will have Commander Edward E. Luetschwager, USN, get in touch with your Aide to finalize the arrangements. He is our Forrestal Lecture Series Coordinator and is available at (301) 267-2738.

We look forward to seeing you at the Naval Academy.

With warm regards,



KINNAIRD R. MCKEE  
Rear Admiral, U. S. Navy  
Superintendent

Admiral Stansfield Turner, USN  
Director of Central Intelligence  
Washington, D. C. 20505

EXECUTIVE REGISTRY FILE

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Washington, D.C. 20505

6 APR 1977

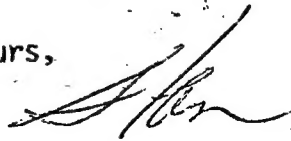
Dear Kin,

Thanks for your note. I would be honored to open the Forrestal Series next fall. Let me know as soon as you can what date that would be so I might schedule around it.

Thanks too for the offer of the sailing and power craft. I will certainly keep it in mind when it comes time to plan an escape!

All the best.

Yours,

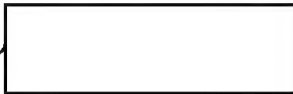


STANSFIELD TURNER  
Admiral, U.S. Navy

Rear Admiral Kinnaird R. McKee, USN  
Superintendent  
United States Naval Academy  
Annapolis, Maryland 21402

AT

*Cy fern*



77-3-63

OFFICE OF THE SUPERINTENDENT  
UNITED STATES NAVAL ACADEMY  
ANNAPOLIS, MARYLAND 21402

30 March 1977

Dear Stan -

Thanks for your note. The spring Forrestal Series will terminate with Al Haig's visit at the end of April. I'd like to plan on opening the fall series with a Turner address. I'll have our respective schedulers work it out.

In the meantime, I've got sailing and power craft available any time, so give us a call and come on over.

Warm regards  
Kin

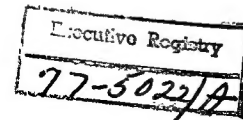
Admiral Stansfield Turner, USN  
Director  
Central Intelligence Agency  
Washington, D.C. 20505

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CENTRAL INTELLIGENCE AGENCY  
WASHINGTON, D.C. 20505



*o/pcc/alpha*

21 July 1977

Mrs. Gertrude Lewis

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Dear Mrs. Lewis:

Your letter to President Carter dated 21 June 1977 urging the release of the total budget figures for intelligence operations was referred to us for response.

Your interest in this important issue is appreciated. The President has directed that the Director of Central Intelligence not object to the public release of a single overall budget figure of the U. S. Intelligence Community, and he has so informed the Senate Select Committee on Intelligence which is considering this matter.

Thinking it may be of interest, I am enclosing a copy of the Director's prepared statement when he appeared before the Subcommittee on Criminal Laws and Procedures, Senate Judiciary Committee, on 14 June 1977.

Sincerely,

*B. C. Evans*

B. C. Evans  
Executive Secretary

Enclosure

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OLC/LJK/kjs (19 July 1977)

Rewritten: (21 July 1977)

(EXECUTIVE REGISTRY FILE *o/pcc/alpha*)

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CENTRAL INTELLIGENCE

When I appeared before this Committee in February for confirmation hearings, I indicated that I was inclined to favor the releasing of the Intelligence Community's aggregate budget figure, but that I wanted more time to study that question thoroughly before committing myself. I have since had that opportunity and I am prepared today not to object to your releasing the single, inclusive budget figure which represents the Intelligence Community's budget, subject to several important qualifications which I would like to discuss.

The techniques of intelligence collection and analysis change with time and with technology. The breakdown of the intelligence budget accurately reflects those changes. Over time, analysis of that breakdown could reveal to any interested observer our areas of interest and the technologies on which we depend. From such information, others could learn where they should place emphasis in countermeasures in order to



In short, the detailed intelligence budget in the hands of our enemies would be a powerful weapon with which they could make our collection efforts more difficult, more hazardous to life, and more costly. The way we spend our intelligence money in this country, then, is one of our necessary secrets.

At the same time, we are a free and an open society. It is appropriate that the citizens be kept as well informed as possible of the activities of their government. They, in fact, are the best oversight we have for the prevention of possible excesses of governmental activity. The public's right to understand the workings of the intelligence process is part of their being adequately informed.

Some compromise, then, is necessary between the risks of giving an enemy an unnecessary advantage over us, and of protecting the basic openness of our society. Accordingly, President Carter has directed that I not object to your releasing to the public a single overall budget figure of the U.S. intelligence community.

Let me explain precisely what that figure includes. It includes the budget of the CIA and those portions of the budgets of other agencies of the government which are devoted exclusively to intelligence. Clearly there are many related activities in other departments, especially the Department of Defense, which make some contributions to

intelligence. For instance, a military airplane flying on a training mission may well be able as a collateral function to collect some intelligence, or even carried to the extreme, perhaps, a corporal on lookout duty with binoculars could be called an intelligence collector.

The expenses of such operations as these are not included in the intelligence budget for which I am responsible and which, is presented to the Congress as the National Foreign Intelligence Budget.

Basically the dividing line is whether we fund the activity for the primary purpose of collecting intelligence or analyzing intelligence, or whether it is for another purpose and we derive collateral intelligence benefits from it.

Finally, I must mention the limitations which must prevail in issuing additional information concerning this budget figure. There will be a natural and an understandable tendency on the part of the press and the public to want a detailed breakdown of the budget figure. This we cannot do either by the deliberate release of additional information, or by comments on the composition or character of the intelligence budget. It is here that, regrettably, we must draw the line between openness and necessary secrecy. Were we to intentionally or inadvertently disclose further details of the budget figure, we would expose those areas of emphasis and expertise regarding collection and analysis of intelligence,

and over time, trends in such emphasis would become obvious.

This would jeopardize the interests of our country in my opinion more than the additional information would benefit it. The people of the country can be assured, however, that we are sharing with their representatives in the Congress the full details of this budget breakdown. Hence, our response to further inquiries on the budget in the public forum must simply be "no comment." I will formally direct the members of the Intelligence Community to so respond to all such inquiries if a budget figure is released.

I recognize that this new policy of supporting disclosure of a single budget figure, and only a single figure, is a major break with tradition. It is not one without risk. I know that you gentlemen of this Committee will fully understand the importance of this new openness, but at the same time, appreciate the necessity of rigidly limiting your disclosure, if you choose to make one, to this single figure.

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